



ANNEX 2: MANUFACTURE OF BIOLOGICAL MEDICINAL PRODUCTS FOR HUMAN USE

Section 1.01 Scope

The regulatory procedures necessary to control biological products are in large part determined by the sources of products and methods of manufacture. Manufacturing procedures with the scope of these guidelines include:

- a. growth of strains of microorganisms and eukaryotic cells,
- b. extraction of substances from biological tissues, including human, animal and plant tissues (allergens),
- c. recombinant DNA (rDNA) techniques,
- d. hybridoma techniques,
- e. propagation of microorganisms in embryos or animals.

Biological products manufactured by these methods include allergens, antigens, vaccines, hormones, cytokines, enzymes, human whole blood and plasma derivatives, immune sera, immunoglobulins (including monoclonal antibodies), products of fermentation (including products derived from rDNA) and diagnostic agents for *in vitro* use.

This guidance does not lay down detailed requirements for specific classes of biological products.



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Section 1.02 Principle

The manufacture of biological medicinal products involves certain specific considerations arising from the nature of the products and the processes. The ways in which biological medicinal products are produced, controlled and administered make some particular precautions necessary.

Unlike conventional medicinal products, which are reproduced using chemical and physical techniques capable of a high degree of consistency, the production of biological medicinal products involves biological processes and materials, such as cultivation of cells or extraction of material from living organisms. These biological processes may display inherent variability, so that the range and nature of by-products are variable. Moreover, the materials used in these cultivation processes provide good substrates for growth of microbial contaminants.

Control of biological medicinal products usually involves biological analytical techniques which have a greater variability than physico-chemical determinations. In-process controls therefore take on a great importance in the manufacture of biological medicinal products.

The special properties of biological medicinal products require careful consideration in any code of Good Manufacturing Practice and the development of this annex takes these points into account.

Section 1.03 Personnel

1. The manufacturing establishment and its personnel shall be under the authority of a person who has been trained in the techniques used in manufacturing biological substances and who possesses the scientific knowledge upon which the



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manufacture of these products is based. The personnel shall include specialists with training appropriate to the products made in the establishment.

2. Personnel required to work in clean and aseptic areas should be selected with care, to ensure that they may be relied upon to observe the appropriate codes of practice and are not subject to any disease or condition that could compromise the integrity of the product microbiologically or otherwise. High standards of personal hygiene and cleanliness are essential. Staff should be instructed to report any conditions (e.g. diarrhea, coughs, infected shin or hair, wounds, fever of unknown origin) that may cause the shedding of abnormal numbers or types of organisms into the working environment. Health checks on personnel for such condition should be required before employment and periodically thereafter. Any changes in health status that could adversely affect the quality of the product shall preclude the person concerned from working in the production area.
3. Only the minimum number of personnel required should be presenting clean and aseptic areas when work is in progress. Inspection and control procedures should be conducted from outside these areas as far as possible.
4. During the working day, personnel shall not pass from areas where live microorganisms or animals are handled to premises where other products or organisms are handled unless clearly defined decontamination measures, including a change of clothing and shoes, are followed. Persons not concerned with the production process should not enter the production area except for essential purposes, and in that case, they shall be supplied with sterile protective clothing.
5. The staff engaged in the manufacturing process should be separate from the staff responsible for animal care.



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6. The names and qualifications of those responsible for approving lot processing records (protocols) should be registered with the national control authority.
7. To ensure the manufacturing of high-quality products, personnel should be trained in good manufacturing and laboratory practices in appropriate fields such as bacteriology, virology, biometry, chemistry, medicine, immunology and veterinary medicine.
8. Training records should be maintained and periodic assessments of the effectiveness of training programmes should be made.
9. All personnel engaged in production, maintenance, testing and animal care (all inspectors) should be vaccinated with appropriate vaccines and where appropriate, be submitted to regular testing for evidence of active tuberculosis. Apart from the obvious problem of exposure of staff to infectious agents, potent toxins or allergens, it is necessary to avoid the risk of contamination of a production batch with these agents.
10. Where BCG vaccines are being manufactured, access to production areas shall be restricted to staff who are carefully monitored by regular health checks. In the case of manufacture of products derived from human blood or plasma, vaccination of workers against hepatitis is recommended.

Section 1.04 Premises and Equipment

11. As a general principle, buildings must be located, designed constructed, adapted and maintained to suit the operations to be carried out within them. Laboratories, operating rooms and all other rooms and buildings (including those for animals)



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that are used for the manufacture of biological products shall be designed and constructed of materials of the highest standard so that cleanliness, especially freedom from dust, insects and vermin, can be maintained.

12. Interior surfaces (walls, floors and ceilings) shall be smooth and free from cracks; they shall not shed matter and shall permit easy cleaning and disinfection. Drains shall be avoided whenever possible and, unless essential, should be excluded from aseptic areas. Where installed they should be fitted with effective, easily cleanable traps and with breaks to prevent back-flow. The traps may contain electrically operated heating devices or other means for disinfection. Any floor channels should be open, shallow and easily cleanable and be connected to drains outside the area in a manner that prevents ingress of microbial contaminants.
13. Sinks shall be excluded from aseptic areas. Any sink installed in other clean areas shall be of suitable material such as stainless steel, without an overflow, and be supplied with water of potable quality. Adequate precautions shall be taken to avoid contamination of the drainage system with dangerous effluents. Airborne dissemination of pathogenic microorganisms and viruses used for production and the possibility of contamination by other types of viruses or substances during the production process, including those from personnel, shall be avoided.
14. Lighting, heating, ventilation and, if necessary, air-conditioning should be designed to maintain a satisfactory temperature and relative humidity, to minimize contamination and to take account of the comfort of personnel working in protective clothing. Buildings shall be in a good state of repair. The condition of the buildings should be reviewed regularly and repairs carried out when and where necessary. Special care should be exercised to ensure that building repair or maintenance operations do not compromise products. Premises should provide sufficient space to suit the operations carried out, allowing an efficient flow of work and effective communication and supervision. All buildings and rooms shall be clean and sanitary at all times. If rooms intended for the manufacture of biological



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substances are used for other purposes, they shall be cleaned thoroughly and, if necessary, sanitized before the manufacture of biological substances is resumed. Areas used for processing animal tissue materials and microorganisms must be separated from premises used for manufacturing sterile biological products and have completely separate ventilation systems and separate staff.

15. If certain products are to be produced on a campaign basis, the layout and design of the premises and equipment shall permit effective decontamination by fumigation, where necessary, as well as cleaning and sanitizing after the production campaign.
16. Seed lots and cell banks used for the production of biological products should be stored separately from other material. Access should be restricted to authorized personnel.
17. Live organisms shall be handled in equipment that ensures that cultures are maintained in a pure state and are not contaminated during processing.
18. Products such as killed vaccines, including those made by rDNA techniques, toxoids and bacterial extracts may after inactivation be dispensed into containers on the same premises as other sterile biological products, providing that adequate decontamination measures are taken after filling, if appropriate, sterilization and washing.
19. Spore-forming organisms shall be handled in facilities dedicated to this group of products until the inactivation process is accomplished. For *Bacillus anthracis*, *Clostridium botulinum* and *Clostridium tetani*, strictly dedicated facilities should be utilized for each individual product. Where campaign manufacture of spore-forming organisms occurs in a facility or suite of facilities, only one product should be processed at a time.



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20. Dedicated facilities and equipment shall be used for the manufacture of medicinal products derived from human blood or plasma.
21. All containers of biological substances, regardless of the stage of manufacture, shall be identified by securely attached labels. Cross-contamination should be prevented by adoption of some or all of the following measures:
 - processing and filling in segregated areas;
 - avoiding manufacture of different products at the same time, unless they are effectively segregated;
 - containing material transfer by means of airlocks, air extraction, clothing change and careful washing and decontamination of equipment;
 - protecting against the risks of contamination caused by recirculation of untreated air, or by accidental re-entry of extracted air;
 - using “closed systems” of manufacture;
 - taking care to prevent aerosol formation (especially by centrifugation and blending);
 - excluding pathological specimens sent in for diagnosis from areas used for manufacturing biological substances;
 - using containers that are sterilized or are of documented low “bioburden”.
22. Positive-pressure areas should be used to process sterile products, but negative pressure is acceptable in specific areas where pathogens are processed. In general, any organisms to be pathogenic should be handled within specifically designed areas under negative pressures, in accordance with containment requirements for the product concerned.
 - a. Air-handling units should be dedicated to the processing area concerned. Air from operations involving pathogens shall not be re-circulated and, in the case of organisms in a group above Risk Group 2 (3), shall be



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exhausted through sterilizing filters that are regularly checked for performance.

- b. Specific decontamination systems should be considered for effluent when infectious and potentially infectious materials are used for production.
- c. Pipe work, valves and vent filters shall be properly designed to facilitate cleaning and sterilization. Valves on fermentation vessels shall be completely steam-sterilizable. Air-vent filters shall be hydrophobic and shall be validated for their designated use.
- d. Small stocks of substances that have to be measured or weighed during the production process (e.g. buffers) may be kept in the production area, provided that they are not returned to the general stocks. Otherwise, dry materials used to formulate buffers, culture media, etc should be weighed and put into solution in a contained area outside the purification and aseptic areas in order to minimize contamination of the product.

Section 1.05 Animal Quarters and Care

- 23. Animals are used for the manufacture and control of a number of biological products. Animals shall be accommodated in separate buildings with self-contained ventilation systems. The buildings' design and construction materials shall permit maintenance in a clean and sanitary condition free from insects and vermin. Facilities for animal care shall include isolation units for quarantine of incoming animals and provision for vermin-free food storage. Provision shall also be made for animal inoculation rooms, which shall be separate from the



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postmortem rooms. There shall be facilities for the disinfection of cages, if possible by steam, and an incinerator for disposing of waste and of dead animals.

24. The health status of animals from which starting materials are derived and of those used for quality control and safety testing should be monitored and recorded. Staff employed in animal quarters must be provided with special clothing, changing facilities and showers. Where monkeys are used for the production or quality control of biological products, special consideration is required, as laid down in the revised Requirements for Biological Substances No. 7 (Requirements for Polio-myelitis Vaccine (Oral)) (5).

Section 1.06 Production

25. Standard operating procedures shall be available and maintained up to date for all manufacturing operations.
 - a. The source, origin and suitability of starting materials should be clearly defined. Where the necessary tests take a long time, it may be permissible to process starting materials before the results of the tests are available. In such cases, release of a finished product is conditional on satisfactory results of these tests.
 - b. Where sterilisation of starting materials is required, it should be carried out where possible by heat. Where necessary, other appropriate methods may also be used for inactivation of biological materials (e.g. irradiation).
 - c. In order to prevent the unwanted drift of properties which might ensue from repeated subcultures or multiple generations, the production of biological medicinal products obtained by microbial culture, cell culture of



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propagation in embryos and animals should be based on a system of master and working seed lots and/or cell banks.

- d. The number of generations (doublings, passages) between the seed lot or cell bank and the finished product should be consistent with the marketing authorization dossier. Scaling up of the process should not change this fundamental relationship.
- e. Seed lots and cell banks should be adequately characterised and tested for contaminants. Their suitability for use should be further demonstrated by the consistency of the characteristics and quality of the successive batches of product. Seed lots and cell banks should be established, stored and used in such a way as to minimize the risks of contamination or alteration.
- f. Establishment of the seed lot and cell bank should be performed in a suitably controlled environment to protect the seed lot and the cell bank and, if applicable, the personnel handling it. During the establishment of the seed lot and cell bank, no other living or infectious material (e.g. virus, cell lines or cell strains) should be handled simultaneously in the same area or by the same persons.
- g. Evidence of the stability and recovery of the seeds and banks should be documented. Storage containers should be hermetically sealed, clearly labeled and kept at an appropriate temperature. An inventory should be meticulously kept. Storage temperature should be recorded continuously for freezers and properly monitored for liquid nitrogen. Any deviation from set limits and any corrective action taken should be recorded.



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- h. Only authorized personnel should be allowed to handle the material and this handling should be done under the supervision of a responsible person. Access to stored material should be controlled. Different seed lots or cell banks should be stored in such a way to avoid confusion or cross-contamination. It is desirable to split the seed lots and cell banks and to store the parts at different locations so as to minimize the risks of total loss.
- i. All containers of master or working cell banks and seed lots should be treated identically during storage. Once removed from storage, the containers should not be returned to the stock.
- j. The growth promoting properties of culture media should be demonstrated.
- k. Addition of materials or cultures to fermenters and other vessels and the taking of samples should be carried out under carefully controlled conditions to ensure that absence of contamination is maintained. Care should be taken to ensure that vessels are correctly connected when addition or sampling take place.
- l. Centrifugation and blending of products can lead to aerosol formation and containment of such activities to prevent transfer of live microorganisms is necessary.
- m. If possible, media should be sterilized in situ. In-line sterilizing filters for routine addition of gases, media, acids or alkalis, defoaming agents etc. to fermenters should be used where possible.



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- n. Careful consideration should be given to the validation of any necessary virus removal or inactivation undertaken.
- o. In cases where a virus inactivation or removal process is performed during manufacture, measures should be taken to avoid the risk of recontamination of treated products by non-treated products.
- p. A wide variety of equipment is used for chromatography, and in general such equipment should be dedicated to the purification of one product and should be sterilized or sanitized between batches. The use of the same equipment at different stages of processing should be discouraged. Acceptance criteria, life span and sanitization or sterilization method of columns should be defined.

Section 1.07 Labeling

- 26. All products shall be clearly identified by labels. The labels used must remain permanently attached to the containers under all storage conditions and an area of the container should be left uncovered to allow inspection of the contents. If the final container is not suitable for labeling (for example a capillary tube), it should be in a labeled package.
- 27. The information given on the label on the container and the label on the package shall be approved by the national control authority.
- 28. The label on the container shall show:-
 - the name of the drug product;
 - a list of the active ingredients and the amount of each present, with a statement of the net contents, e.g. number of dosage units, weight or volume;



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- the batch or final lot number assigned by the manufacturer;
 - the expiry date;
 - recommended storage conditions or handling precautions that may be necessary;
 - directions for use, and warnings and precautions that may be necessary;
 - the nature and amount of any substance used in the preparation of the biological product that is likely to give rise to an adverse reaction in some recipients;
 - the name and address of the manufacturer or the company and/or the person responsible for placing the drug on the market.
29. The label on the package shall, in addition to the information shown on the label on the container, show at least the nature and amount of any preservative or additive in the product.
- a. The leaflet in the package should provide instructions for the use of the product, and mention any contraindications or potential adverse reactions.

Lot Processing Records (Protocols) And Distribution Records

30. Processing records of regular production lots must provide a complete account of the manufacturing history of each lot of a biological preparation, showing that it has been manufactured, tested, dispensed into containers and distributed in accordance with the licensed procedures.
31. A separate processing record should be prepared for each lot of biological product, and should include the following information:
- the name and dosage of the product;
 - the date of manufacture;



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- the lot identification number;
 - the complete formulation of the lot, including identification of seed or starting materials;
 - the batch number of each component used in the formulation;
 - the yield obtained at different stages of manufacture of the lot;
 - a duly signed record of each step followed, precautions taken and special observations made throughout the manufacture of the lot;
 - a record of all in-process control tests and of the results obtained;
 - a specimen of the label;
 - identification of packaging materials, containers and closures used;
 - a dated signature of the expert responsible for approving the manufacturing operations;
 - an analytical report, dated and signed by the responsible expert, showing whether the lot complies with the specifications described in the standard operating procedure registered with the national control authority;
 - a record of the decision regarding the release or rejection of the lot by the quality-control department and, if the lot is rejected, a record of its disposal or utilization.
32. The records shall be of a type approved by the national control authority. They shall be retained for at least two years after the expiry date of a lot or batch of a biological product and be available at all times for inspection by the national control authority.
- a. Records must make it possible to trace all steps in the manufacture and testing of a lot, and should include records of sterilization of all apparatus and materials used in its manufacture. Distribution records must be kept in a manner that permits rapid recall of any particular lot, if necessary.



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Section 1.08 Quality Control

33. The quality-assurance and/or quality-control department should have the following principal duties:
- to prepare detailed instructions for each test and analysis;
 - to ensure adequate identification and segregation of test samples to avoid mix-up and cross-contamination;
 - to ensure that environmental monitoring and equipment validation are conducted as appropriate for evaluating the adequacy of the manufacturing conditions;
 - to release or reject raw materials and intermediate products, if necessary;
 - to release or reject packaging and labeling materials and the final containers in which drugs are to be placed;
 - to release or reject each lot of finished preparation;
 - to evaluate the adequacy of the conditions under which raw materials, intermediate products and finished biological preparations are stored;
 - to evaluate the quality and stability of finished products and, when necessary, of raw materials and intermediate products;
 - to establish expiry dates on the basis of the validity period related to specified storage conditions;
 - to establish and, when necessary, revise control procedures and specifications; and
 - to be responsible for the examination of returned preparations to determine whether such preparations should be released; reprocessed or destroyed; adequate records of the distribution of such preparations should be maintained.
34. A manufacture's quality-control laboratory shall be separated from the production area and ideally should be in a separate building. The control laboratory should be designed and equipped and of such a size as to be a self-contained entity, with



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adequate provision for the storage of documents and samples, preparation of records and performance of the necessary tests.

- a. In-process controls play a special important role in ensuring the consistent quality of biological products. Tests that are crucial for quality control but that cannot be carried out on the finished product shall be performed at an appropriate stage of production.
- b. Performance of all qualitative and quantitative tests mentioned in the specifications for starting materials may be replaced by a system of certificates issued by the producer of the starting material, provided that:
 - there is a history of reliable production,
 - the producer is regularly audited, and
 - at least one specific identity test is conducted by the manufacturer of the final product.
- c. Samples of intermediate and final products shall be retained in sufficient amount and under appropriate storage conditions to allow the repetition or confirmation of a batch control. However, reference samples of certain starting materials, e.g. components of culture media, need not necessarily be retained.
- d. Certain operations require the continuous monitoring of data during a production process, for example monitoring and recording of physical parameters during fermentation.
- e. Special consideration needs to be given to the quality-control requirements arising from production of biological products by continuous culture.